



Updating the Quarterly Retail Price Index for Norfolk Island -September Quarter, 2023 – Results

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Headline Result

For the September 2023 (Q3) quarter on Norfolk Island:

- quarterly inflation is -0.46% (compared with -1.12% in the June quarter (Q2 2023), and 0.4% in the March quarter (Q1 2023)
- annualised inflation is 1.16% (compared with 6.09% in the June quarter (Q2 2023) and 10.54% in the March quarter (Q1 2023))

The latest inflation results are shown in the updated inflation data dashboard maintained on the Norfolk Island Regional Council website.

Executive Summary

This Report is prepared as part of a project to assist the Norfolk Island Regional Council (NIRC) recommence price inflation monitoring on Norfolk Island. The report outlines price inflation on Norfolk Island for the September Quarter of 2023, which is the third quarter (Q3) for 2023. We have previously provided estimates for the March and June Quarters (Q1 and Q2) of 2023, as well as for 2022.¹

In brief, and as noted in earlier reports, in late 2021/early 2022, NIRC commissioned DeltaPearl Partners to investigate reinstatement of the RPI for Norfolk Island. Norfolk Island had collated price data and prepared its own RPI between 1990 and 2011 but, for various reasons, largely data issues,² measurement of the RPI paused in 2011. Some efforts to reinstate the RPI were undertaken by consulting firm Acil Allen between 2012 and 2018-19, including developing a basket of goods and expenditure weights, although this "draft RPI" work did not lead to official reinstatement of the RPI for Norfolk Island.

Since early 2022, DeltaPearl Partners has built on the draft RPI work and continued to collate price data to provide:

- an estimate of inflation between 2012-2017 based on price data collated from various historical sources;
- an interim inflation measure for 2017-2022. We completed a price collection on Norfolk Island during 10-15 March 2022³, and updated the same preliminary basket of goods as the 'Draft RPI' prepared by Acil Allen, in the absence of an updated household expenditure survey to provide a new basket of goods and expenditure weights.

We estimated inflation on Norfolk Island over the five years to February 2022 running at an annualised rate of 3.76%. There would have been higher and lower rates of inflation during this five-year period around this average that we were unable to determine precisely due to the lack of data. This average was calculated after having monitored prices in early March 2022 and comparing these prices to the last estimates taken in February 2017. The overall price increase over the five years to February 2022, weighted using the existing weighted basket of goods and services, was calculated as 18.79%.

Initially, for the first (Q1 2022) exercise, we only had price data for 2017 and February 2022; therefore, the price increase for the February quarter was calculated on an annualised basis for the five-year period to Q1 February 2022. We noted at this time that it was possible that most of the increase was experienced in the last few years (particularly post-COVID) but we could not measure this precisely to confirm. The higher estimates for subsequent quarters make it likely that this was the case.

During the course of 2022, we estimated inflation for Q2, Q3, and Q4 on the same basis (using the same basket of goods and expenditure weights and on-island price data collation) as the 2017-2022 exercise.⁴ In 2023, we have continued this calculation for Q1, Q2, and now Q3, the September quarter.

In summary, the results for the 2022 and early 2023 estimations were as follows:

 Q2 2022: from February 2022 (Q1) to May 2022 (Q2), quarterly inflation was 3.02% and annualised inflation was 5.85%. The higher estimated annualised inflation rate for Q2 (5.85%) compared with

¹ We provided inflation estimates for May (Q2) and September (Q3) 2022; for the fourth quarter, we shifted to December 2022 to align with the quarters used by Australia and NZ for their inflation measures to provide greater comparability of the NI measure. Thus, the December quarter included 4 months rather than three. From this point forwards, the quarters for RPI measurement will remain March, June, September, and December of each year.

² DeltaPearl Partners, 2021, "Measuring inflation on Norfolk Island: A general recap - Updated."

³ For convenience and consistency, we have referred to the March 2022 data as February 2022 data.

⁴ As detailed in earlier reports, in the first two measurements for Norfolk Island's RPI, we collected price data on NI in February 2022 (when the project commenced) followed by May 2022. To bring Norfolk Island into alignment with the quarters used for measurement by Australia and New Zealand,⁴ we shifted the third measurement of the RPI for Norfolk to September rather than August; thus, Q3 covers the four months of May to August as a one-off adjustment. Aligning with the quarters used for the Australian and NZ CPIs allows for greater comparability and will be more informative for Norfolk Island.

the estimate for Q1 (3.76%) suggests that most of the inflation measurement for 2017-2022 was likely to have been experienced in the last few years of the period, post-COVID-19. Some of the largest increases were related to transportation, and to food and beverages and household contents, which, being imported to Norfolk, are influenced heavily by transportation/shipping costs.

- Q3 2022: to September 2022, quarterly inflation was 4.39% and annualised inflation was 9.50%. The largest increases related to food and beverages (particularly fruit and vegetables and dairy products), as well as transportation.
- Q4 2022: to December 2022,⁵ quarterly inflation was 2.38% and annualised inflation was 11.09%. The prices of dairy products and vegetables, which rose in Q3, did not continue to rise as rapidly, but other food and non-alcoholic beverage prices rose, as did alcohol prices. As in Q3, alcohol products experienced very significant price rises owing to the reduced frequency of shipments to Norfolk and the need to transport alcohol via air freight rather than ship.
- For 2022 as a whole, the annual rate of inflation was 11.09%. It should be noted that 2022, particularly Q3 and Q4, were also periods of rising inflation in Australia and New Zealand (and around the world). Thus, the results for Norfolk Island align with worldwide trends.
- Q1 2023: to March 2023, quarterly inflation was 0.4% and annualised inflation was 10.54%. Overall, the rate of growth of inflation slowed slightly in early 2023; again, this aligned with trends in the US, Australia and New Zealand. For the March quarter, Australia's quarterly inflation rate was 1.4% and its annualised inflation rate was 7.1%; the corresponding rates for NZ were 1.2% and 6.7%.
- Q2 2023: for the June 2023 quarter, quarterly inflation was -1.12% and annualised inflation was 6.09%. Overall, the rate of growth of inflation slowed slightly since the first quarter of 2023, in line with trends in the US, Australia and New Zealand. For the June quarter, Australia's quarterly inflation rate was 0.8% and its annualised inflation rate was 6%; the corresponding rates for NZ were 1.1% and 6%.

Below, we report the results for the September Quarter 2023. Originally, as flagged in the last RPI report, we had envisioned using a new basket of goods and service and expenditure weights based on an updated Household Expenditure Survey (HES).⁶ For various reasons, the digital launch of the HES has been postponed. It is likely that the HES and resulting new basket of goods based on the revised HES will be able to inform the 2024 updates of the RPI.

Results - Prices and inflation, 3rd Quarter (September Quarter) 2023

For the September Quarter / Q3 2023, we have determined that:

- quarterly inflation is -0.46% (compared with -1.12% in the June quarter (Q2 2023), and 0.4% in the March quarter (Q1 2023)
- annualised inflation is 1.16% (compared with 6.09% in the June quarter (Q2 2023) and 10.54% in the March quarter (Q1 2023))

Compared with the June quarter's annualised results (6.09%), there is quite a big drop in the annualised inflation rate this quarter. Much of this is driven by the reductions in both alcohol and meat prices.

⁵ The 2022 annual inflation rate of 11.09% is for inflation through to December 2022. Previously, annual inflation rates were estimated through to February of each year. This change has been made to align Norfolk Island's reporting intervals with Australia and New Zealand's to improve comparability.

⁶ A HES is a key a component of an RPI because inflation is measured using changes in the prices of a representative basket of goods. The composition of goods in the spending basket are weighted because the decision to purchase an item depends on both the price and its importance to the consumer, relative to other spending options; thus, the weight represents its importance. The HES enables calculation of appropriate weights for the goods and services that make up the household expenditure basket. NI last completed a HES in 2014. Given the significant social and economic changes over the last nine years (COVID-19, changed laws and Island administration, changes in global trading patterns, technologies, and in household income and spending patterns), the completion of a new survey is timely.

Alcohol prices have dropped as shipping freight movements have increased and because Liquor Bond has reduced prices on products that have exceeded expiry dates. Meat prices are lower, reportedly because there is an additional butchery which has offered more affordable prices than in the past. There has been some volatility in other prices reflecting periodic availability e.g., margarine and soap powder have risen due to cheaper brands not being available, the milk price has risen as fresh milk was not available last quarter but was this quarter. Conversely, flour prices have dropped. The annualised results for Australia and New Zealand for Q3 2023 are not yet published⁷ but it is likely that their annualised inflation results will remain higher than Norfolk's, which is reflective of the volatility that Norfolk is subject to as a small economy.

The table below provides a summary of the results to date by expenditure groups.

Group	Group no.	Weight	Change Feb 2017 to Feb 2022	Change to May Quarter 2022	Change to September Quarter 2022	Change to December Quarter 2022	Change to March Quarter 2023	Change to June Quarter 2023	Change to September Quarter 2023
Food and non- alcoholic beverages	1	23.9%	19.23%	12.36%	14.11%	17.73%	17.42%	10.40%	3.48%
Tobacco and alcohol	2	6.8%	31.93%	3.55%	19.32%	24.29%	25.66%	14.04%	-12.83%
Clothing and footwear	3	3.6%	9.76%	1.49%	8.93%	15.23%	17.88%	14.15%	4.56%
Housing	4	18.0%	27.14%	2.93%	1.94%	0.96%	0.00%	0.00%	4.07%
Household contents & services	5	8.9%	50.08%	9.25%	13.62%	13.33%	10.93%	-13.7%	-4.43%
Health	6	4.3%	15.13%	-0.67%	-4.41%	-4.75%	-5.73%	-2.89%	0.65%
Transportation	7	12.1%	26.37%	8.15%	13.64%	14.36%	11.71%	7.27%	4.96%
Communication	8	3.1%	-4.51%	-0.45%	-0.20%	0.24%	0.48%	0.26%	0.25%
Recreation	9	10.7%	- 13.42%	-0.58%	7.76%	10.99%	12.95%	13.22%	3.49%
Insurance services	10	8.6%	0.18%	0.03%	4.01%	4.00%	3.99%	3.99%	0.00%
All groups			18.79%	3.02%	4.39%	2.38%	0.40%	-1.12%	-0.46% (quarterly change)
			3.76%	5.85%	9.05%	11.09%	10.54%	6.09%	1.16% (annualised quarterly change)

Table 1: Price changes and inflation 2017-2023 Q3

As the table indicates, there continue to be increases in inflation in some subgroups, but prices rose less quickly than the previous quarters in most subgroups (exceptions were housing, household contents and health).

⁷ Australia will release its June results on 26 July 2023, and New Zealand on 20 July 2023.

1. Introduction

This report is prepared as part of a project to assist the Norfolk Island Regional Council (NIRC) recommence price inflation monitoring on Norfolk Island. The Norfolk Island version of the Australian consumer price index (CPI) is known as the retail price index (RPI).

Norfolk Island collated price data and prepared its own RPI between 1990 and 2011. However, for various reasons, largely data issues,⁸ measurement of the RPI paused in 2011. Some efforts to reinstate the RPI were undertaken by consulting firm Acil Allen between 2012 and 2018-19, including developing a basket of goods and expenditure weights, although this "draft RPI" work did not lead to official reinstatement of the RPI for Norfolk Island.

In late 2021/early 2022, NIRC commissioned DeltaPearl Partners to investigate reinstatement of the RPI for Norfolk Island. DeltaPearl Partners have built on the draft RPI work and continued to collate price data to provide:

- an estimate of inflation between 2012-2017 based on price data collated from various historical sources;
- an interim inflation measure for 2017-2022 based on estimating inflation for the February quarter 2022. This work was completed by undertaking a price collection on Norfolk Island during 10-15 March 2022, and updating the same preliminary basket of goods as the 'Draft RPI', which measured inflation up to 2017. We know that this approach aligns with the practice of other small island economies (see Case Study Report on Small Island Economies).
- subsequent quarterly updates during 2022 of the RPI for the May, September, and December quarters.

We have collected prices on 10 categories of goods and services: food, alcohol and tobacco, clothing, transport, communications, housing (including household utilities), household contents, health, recreation and insurances. A detailed list of the 250+ goods and services in these 10 categories is provided in the appendix. A spreadsheet contained the detailed data collected has been provided separately to NIRC.

The "basket" of goods and services of Norfolk (i.e., the 250+ goods and services) are based on the 2014 Household Expenditure Survey (HES), which is the most recent such survey undertaken on Norfolk Island. A revised version of the Household Expenditure Survey is currently being developed with NIRC, with digital launch planned for late August 2023. A HES is a key a component of an RPI because inflation is measured using changes in the prices of a representative basket of goods. The composition of goods in the spending basket are weighted because the decision to purchase an item depends on both the price and its importance to the consumer, relative to other spending options; thus, the weight represents its importance. The HES enables calculation of appropriate weights for the goods and services that make up the household expenditure basket. NI last completed a HES in 2014. Given the significant social and economic changes over the last nine years (COVID-19, changed laws and Island administration, changes in global trading patterns, technologies, and in household income and spending patterns), a new survey is timely, and will be useful to inform the September quarter update of the RPI.

We have provided NIRC with reports for 2012-2017, 2017-2022, and the four quarters of 2022 (February, May, September, and December), as well for the first two quarters of 2023 (March and June). This report concerns the next update, which is for the 3rd quarter of 2023, the September 2023 quarter.

As noted in earlier reports, the process that we followed to measure inflation is designed to enable development of an interim inflation measure without (and prior to) the possible development of a new household expenditure survey (HES) to update the basket and associated expenditure weightings.

⁸ DeltaPearl Partners, 2021, "Measuring inflation on Norfolk Island: A general recap - Updated."

NIRC is in the process of updated its HES and this is likely to provide the foundation for the next quarterly update.

2. Earlier measurements of inflation, 2017 - February 2022

2.1. Determining inflation for 2017 to February 2022

To measure inflation from 2017 to the present day, we completed a price collection on Norfolk Island during 10-15 March 2022, and updated the same preliminary basket of goods as the 'Draft RPI' which measured inflation up to 2017. The is the most straightforward approach to developing an ad interim inflation measure, and we know that this basket and the goods align with the practice of other small island economies (see Case Study Report on Small Island Economies), and that the weights used align roughly in terms of the importance given to food, transport and housing in those other economies. A spreadsheet containing the prices has been separately developed and will be provided to NIRC, including quantities to allow for future updates. This same exercise was then repeated in May, September, and December 2022, then again in March 2023.⁹

The data collection was aimed at updating the same basket from 2017 for continuity, subject to reviewing whether any items are no longer appropriate or require updating. Therefore, we collected prices on the following 10 categories of goods and services: food, alcohol and tobacco, clothing, transport, communications, housing (including household utilities), household contents, health, recreation, and insurances.

Based on the earlier work by Acil Allen, we have price data for the first half of 2017. As noted above, we collated data during March 2022; we have used the February 2017 data from the Acil Allen Draft RPI as it is from the same quarter of the year for comparable seasonality, and refer to it as February 2022 data for simplicity in the spreadsheet to maintain the same system for quarterly collection.

A detailed spreadsheet containing prices for February 2017 (collected for the Draft RPI by Acil Allen) and prices for the same goods and services in 2022 has been provided to NIRC for the 250+ prices collected that make up the 10 groups of goods. A spreadsheet developing the inflation index based on the prices and allocated expenditure weights will also be separately provided.

A summary of the index for the 10 groups of goods in the basket is shown below. The index shows how prices have changed relative to a value of 1.00 in the index reference period. An index of 1.10, for example, would mean that there has been a 10% increase in price since the index reference period.

The index from May 17 to February 2022 is backfilled based on the price data collated in March 2022, smoothed and annualised over the period 2017-2022.

⁹ Please refer to the earlier footnotes concerning the shift in the months that make up the quarters. From December 2022, we shifted the relevant months to align with the quarters used by Australia and NZ for their inflation measures to provide greater comparability of the NI measure. From late 2022 onwards, the quarters for RPI measurement will remain March, June, September, and December of each year.

3. Determining inflation after February 2022

NIRC's intention is to measure the RPI on a quarterly basis. The February 2022 data collection and report measured inflation for the first quarter of 2022.

In May 2022, we undertook the same price collection process to determine inflation between the first and second quarters of 2022.

The data collection process took place on-island over two weeks in the middle of May 2022. The data collection was aimed at updating the same basket as used in February 2022 for continuity. Therefore, we collected prices on the following 10 categories of goods and services: food, alcohol and tobacco, clothing, transport, communications, housing (including household utilities), household contents, health, recreation, and insurances.

This is the most straightforward approach to developing an ad interim inflation measure, and we know that this basket and the goods align with the practice of other small island economies (see Case Study Report on Small Island Economies), and that the weights used align roughly in terms of the importance given to food, transport and housing in those other economies.

A detailed spreadsheet containing prices for February 2017 (collected for the Draft RPI by Acil Allen) and prices for the same goods and services in February 2022 has been provided to NIRC for the 250+ prices collected that make up the 10 groups of goods. A spreadsheet developing the inflation index based on the prices and allocated expenditure weights has also been separately provided.

A summary of the index for the 10 groups of goods in the basket is shown in Section 4.1.

Q2: May Quarter 2022

As we only had price data for 2017 and February 2022 initially, we smoothed the price increase on an annualised basis for this five-year period to Q1 February. We noted at this time that it was possible that most of the increase has been experienced in the last few years (particularly post-COVID), but we could not measure this precisely to confirm.

The result for May Q2 (i.e., for inflation from February to May) implied that this was likely to have been the case. We note that Australia's inflation rate to March 2022 was 2.1% for the quarter, giving an annualised rate of 5.1% for the preceding 12 months, slightly lower than Norfolk Island's annualised rate of 5.85%. For the June 2022 quarter in Australia, inflation rose 1.8% between the quarters, and the annualised rate of inflation (inflation over the 12 months to the June 2022 quarter) rose to 6.1%, driven by price rises for dwellings, petrol, and furniture in particular.

Q3: September Quarter 2022

To bring Norfolk Island into alignment with the quarters used for measurement by Australia and New Zealand, we shifted the third measurement of the RPI for Norfolk to September rather than August; thus, the third inflation measurement for Norfolk Island covers four months rather than three as a oneoff adjustment to ensure alignment. The Australian Consumer Price Index (CPI) is issued on a quarterly basis in March, June, September and December and the New Zealand CPI is collected during the same quarters. Aligning with the quarters used for the Australian and New Zealand CPIs allows for greater comparability and will be more informative for Norfolk Island.

Based on the price collation exercise on Norfolk Island, we determined that inflation for Q3 was 9.5% on an annualised quarterly basis, compared with 5.85% in Q2.

This quarter was also a period of rising inflation in Australia, with the most significant price rises in relation to dwellings, petrol, and furniture. During the September quarter, the annualised inflation of inflation for Australia was 7.3%, a rise over the previous quarter, though lower than Norfolk Island's 9.5%; however, Norfolk experienced price pressures due to shortages of some goods necessitating high freight costs, which did not affect Australia to the same extent.

Q4: December Quarter 2022

During Q4, to bring Norfolk Island into alignment with the quarters used for measurement by Australia and New Zealand going forward, we shifted the RPI for Norfolk to September rather than August; thus, it covers the four months of May to August as a one-off adjustment to ensure alignment. Aligning with the quarters used for the Australian and New Zealand CPIs allows for greater comparability and will be more informative for Norfolk Island.

Based on the price collation exercise on Norfolk Island, we determined that inflation for Q4 was 11.09% compared with 9.50% in Q3. Based on the prices collected, we found that there were significant increases in prices in a number of areas, including food and non-alcohol beverages prices (with a small easing of pressure on the prices of dairy products and fruit and vegetables compared with the previous quarter, which was also the case on the Australian mainland); recreation costs, including magazines, exercise books, and airfares rose, and alcohol costs in particular, due to the need to utilize air freight rather than ships.

As for Q3, this was also a period of rising inflation in both Australia and New Zealand, as well as in other countries around the world. Australia's inflation rate during December was 7.8%, which is below Norfolk's rate; however, as noted, due to freight costs and its remoteness, there are additional cost pressures for Norfolk compared with the mainland of Australia.

In commencing measurements for Norfolk Island's RPI, we collected price data on Norfolk Island in February 2022 (when the project commenced) followed by May 2022. Then, to bring Norfolk Island into alignment with the quarters used for measurement by Australia and New Zealand going forward, we shifted the third measurement of the RPI for Norfolk to September rather than August, which therefore covered an extra month as a one-off adjustment to ensure alignment, meaning that the fourth quarter was the December quarter. Aligning with the quarters used for the Australian and New Zealand CPIs allows for greater comparability and will be more informative for Norfolk Island.

Q1: March Quarter 2023

For the 1st quarter of 2023, we determined that quarterly inflation was 0.4% (compared with 2.38% in Q4, and 4.39% in Q3 2002); and annualised inflation was 10.54% (compared with 11.09% in Q3, and 9.50% in Q3 2022). Overall, the rate of growth of inflation slowed slightly in early 2023; again, this aligned with trends in the US, and trends for Australia and New Zealand. For the March quarter, Australia's quarterly inflation rate was 1.4% and its annualised inflation rate was 7.1%; the corresponding rates for NZ were 1.2% and 6.7%.

Q2: June Quarter 2023

For the second quarter of 2023, we determined that quarterly inflation was -1.12% (compared with 0.4% in Q1 2023, and 2.38% in Q4 2022) and annualised inflation was 6.09% (compared with 10.54% in Q1 2023, and 11.09% in Q4 2022). Overall, the rate of growth of inflation continued to slow slightly since compared with the first quarter of 2023. Again, this aligned with trends in the US, and in Australia and New Zealand. For the June quarter, Australia's quarterly inflation rate was 0.8% and its annualised inflation rate was 6%; the corresponding rates for NZ were 1.1% and 6%.

4. Determining inflation for the September Quarter (Q3) 2023

Based on the price collation exercise on Norfolk Island, for the September Quarter / Q3 2023, we have determined that inflation is as follows:

 quarterly inflation is -0.46% (compared with -1.12% in the June quarter (Q2 2023), and 0.4% in the March quarter (Q1 2023) annualised inflation is 1.16% (compared with 6.09% in the June quarter (Q2 2023) and 10.54% in the March quarter (Q1 2023))

Compared with the June quarter's annualised results (6.09%), there is quite a big drop in the annualised inflation rate this quarter. Much of this is driven by the reductions in both alcohol and meat prices. Alcohol prices have dropped as shipping freight movements have increased, and Liquor Bond has reduced prices on products that have exceeded expiry dates. Meat prices are lower because there is a new butcher who has local contacts for meat and more affordable prices than in the past. There has been some volatility in other prices reflecting availability issues, e.g., margarine and soap powder have risen due to cheaper brands not being available, the milk price has risen as fresh milk was not available last quarter and was this quarter; conversely, flour prices have dropped.

The annualised results for Australia and New Zealand are not yet published¹⁰ but it is likely that their annualised results will be higher than Norfolk's, which is reflective of the volatility that Norfolk is subject to as a small economy.

The table below provides a summary of the results to date by expenditure groups.

Group	Group no.	Weight	Change Feb 2017 to Feb 2022	Change to May Quarter 2022	Change to September Quarter 2022	Change to December Quarter 2022	Change to March Quarter 2023	Change to June Quarter 2023	Change to September Quarter 2023
Food and non- alcoholic beverages	1	23.9%	19.23%	12.36%	14.11%	17.73%	17.42%	10.40%	3.48%
Tobacco and alcohol	2	6.8%	31.93%	3.55%	19.32%	24.29%	25.66%	14.04%	-12.83%
Clothing and footwear	3	3.6%	9.76%	1.49%	8.93%	15.23%	17.88%	14.15%	4.56%
Housing	4	18.0%	27.14%	2.93%	1.94%	0.96%	0.00%	0.00%	4.07%
Household contents & services	5	8.9%	50.08%	9.25%	13.62%	13.33%	10.93%	-13.7%	-4.43%
Health	6	4.3%	15.13%	-0.67%	-4.41%	-4.75%	-5.73%	-2.89%	0.65%
Transportation	7	12.1%	26.37%	8.15%	13.64%	14.36%	11.71%	7.27%	4.96%
Communication	8	3.1%	-4.51%	-0.45%	-0.20%	0.24%	0.48%	0.26%	0.25%
Recreation	9	10.7%	- 13.42%	-0.58%	7.76%	10.99%	12.95%	13.22%	3.49%
Insurance services	10	8.6%	0.18%	0.03%	4.01%	4.00%	3.99%	3.99%	0.00%
All groups			18.79%	3.02%	4.39%	2.38%	0.40%	-1.12%	-0.46% (quarterly change)
			3.76%	5.85%	9.05%	11.09%	10.54%	6.09%	1.16% (annualised quarterly change)

Table 2: Price changes and inflation 2017-2023 Q3

¹⁰ Australia will release its June results on 26 July 2023, and New Zealand on 20 July 2023.

4.1. RPI, 2012-2023 (Q3)

Below we present the retail price index for the period from 2011 (when the official RPI ceased) to June 2023. The index for the period up to February 2017 is based on the data collated by Acil Allen on prices and price adjustments on a quarterly basis, using May 2012 as the base year. The index from February 2017 to February 2022 is based on the price data collated in March 2022, smoothed and annualised over the period from 2017-2022. The index for May 2022 is based on the May and February data collections. The index for September 2022 (noting the shift to September from August to align with the Australian and NZ CPIs) is based on the data collection during September, and the indexes for December 2022, March 2023, June 2023, and September are based on the price collection exercise during December 2022, March 2023, June 2023, and September are based on the price collection exercise during December 2022, March 2023, June 2023, and September are based on the price collection exercise during December 2022, March 2023, June 2023, and September are based on the price collection exercise during December 2022, March 2023, June 2023, and September are based on the price collection exercise during December 2022, March 2023, June 2023, and September are based on the price collection exercise during December 2022, March 2023, June 2

Group	Group	Group	May-	Aug-	Nov-	Feb-	May-	Aug-	Nov-	Feb-	May-	Aug-	Nov-	Feb-	May-	Aug-	Nov-
	number	Weight	12	12	12	13	13	13	13	14	14	14	14	15	15	15	15
Food and non-	1	23.9%	1.00	1.00	1.00	1.02	1.02	1.02	1.00	1.01	1.00	1.01	1.00	1.02	1.01	1.00	1.00
alcoholic																	
beverages																	
Tobacco and alcohol	2	6.8%	1.00	1.00	1.00	1.00	0.96	1.00	1.00	1.01	1.00	1.01	1.00	1.00	1.01	1.03	1.02
Clothing and footwear	3	3.6%	1.00	1.00	1.00	1.03	1.00	1.05	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.01	1.00
Housing	4	18.0%	1.00	1.01	1.00	1.02	0.98	1.00	0.99	1.01	0.99	1.02	1.00	1.00	1.00	1.00	1.03
Household contents and services	5	8.9%	1.00	1.00	1.00	1.01	1.01	1.07	1.00	1.01	1.00	1.01	1.00	1.00	1.04	1.00	1.00
Health	6	4.3%	1.00	1.00	1.00	1.10	1.00	1.01	0.99	1.02	1.00	0.97	1.00	1.01	1.00	1.00	1.00
Transportation	7	12.1%	1.00	1.03	1.00	0.99	1.00	1.00	1.00	1.03	1.00	1.00	1.00	1.00	1.00	0.98	0.98
Communication	8	3.1%	1.00	1.00	1.00	1.01	1.00	1.48	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Recreation	9	10.7%	1.00	1.00	1.00	1.09	1.00	1.01	1.00	1.11	1.00	1.04	1.00	1.00	1.00	0.99	1.01
Insurance services	10	8.6%	1.00	1.00	1.00	1.60	1.00	1.00	1.00	1.00	1.32	1.00	1.00	1.02	1.00	1.00	1.00
All Groups			1.00	1.01	1.00	1.08	1.00	1.03	1.00	1.02	1.03	1.01	1.00	1.01	1.01	1.00	1.01

Table 3: Updated RPI for Norfolk, 2011-2023 (Q3)

Group	Group no.	Group Weight	Feb- 16	May-16	Aug- 16	Nov- 16	Feb- 17	May-17	Aug- 17	Nov- 17	Feb- 18	May-18	Aug- 18	Nov- 18
Food and non- alcoholic beverages	1	23.9%	0.99	1.00	1.08	1.00	1.02	0.99	1.02	1.03	1.04	1.05	1.07	1.08
Tobacco and alcohol	2	6.8%	0.98	1.00	1.00	0.99	1.00	1.03	1.05	1.06	1.08	1.09	1.11	1.12
Clothing and footwear	3	3.6%	1.03	1.00	1.01	1.18	1.00	1.01	1.01	1.01	1.02	1.02	1.03	1.03
Housing	4	18.0%	1.31	1.00	0.81	1.12	1.00	1.00	1.05	1.07	1.08	1.09	1.10	1.11
Household contents and services	5	8.9%	0.99	1.00	1.02	1.00	1.01	1.00	1.06	1.08	1.11	1.13	1.16	1.18
Health	6	4.3%	1.09	1.00	0.40	1.01	1.01	0.99	1.02	1.02	1.03	1.04	1.05	1.06
Transportation	7	12.1%	0.92	1.00	1.00	1.01	1.00	0.98	1.01	1.02	1.04	1.05	1.07	1.08
Communication	8	3.1%	1.00	1.00	1.13	1.00	1.00	1.00	1.00	0.99	0.99	0.99	0.99	0.98
Recreation	9	10.7%	0.97	1.00	1.03	0.98	1.00	0.78	0.80	0.80	0.81	0.81	0.81	0.82
Insurance services	10	8.6%	0.98	0.98	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
All Groups			1.04	1.00	0.97	1.03	1.01	0.98	1.00	1.01	1.03	1.04	1.05	1.06

Group	Group no.	Group Weight	Feb- 19	May- 19	Aug- 19	Nov- 19	Feb- 20	May- 20	Aug- 20	Nov- 20	Feb- 21	May- 21	Aug- 21	Nov- 21	Feb- 22	May 22	Sept 22	Dec 22	Mar 23	June 23	Sept 23
Food and non- alcoholic beverages	1	23.9%	1.09	1.10	1.11	1.12	1.13	1.14	1.15	1.16	1.17	1.18	1.19	1.21	1.22	1.33	1.36	1.42	1.43	0.04	1.41
Tobacco and alcohol	2	6.8%	1.14	1.15	1.17	1.18	1.20	1.21	1.23	1.24	1.26	1.27	1.29	1.30	1.32	1.32	1.54	1.62	1.66	-0.15	1.34
Clothing and footwear	3	3.6%	1.04	1.04	1.05	1.05	1.06	1.06	1.07	1.07	1.08	1.08	1.09	1.09	1.09	1.10	1.18	1.26	1.29	-0.04	1.24
Housing	4	18.0%	1.13	1.14	1.15	1.16	1.17	1.19	1.20	1.21	1.22	1.24	1.25	1.26	1.27	1.27	1.27	1.27	1.27	0.00	1.32
Household contents and services	5	8.9%	1.21	1.24	1.26	1.29	1.31	1.34	1.36	1.39	1.42	1.44	1.47	1.49	1.52	1.57	1.67	1.69	1.68	0.00	1.59
Health	6	4.3%	1.07	1.07	1.08	1.09	1.10	1.11	1.12	1.12	1.13	1.14	1.15	1.16	1.17	1.13	1.10	1.10	1.10	-0.13	1.11
Transportation	7	12.1%	1.09	1.11	1.12	1.14	1.15	1.17	1.18	1.19	1.21	1.22	1.24	1.25	1.26	1.32	1.40	1.43	1.41	0.00	1.47
Communicatio n	8	3.1%	0.98	0.98	0.98	0.98	0.97	0.97	0.97	0.97	0.96	0.96	0.96	0.96	0.95	0.96	0.96	0.96	0.96	0.01	0.96
Recreation	9	10.7%	0.82	0.82	0.83	0.83	0.84	0.84	0.84	0.85	0.85	0.86	0.86	0.86	0.87	0.85	0.93	0.96	0.98	0.00	0.96
Insurance services	10	8.6%	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.04	1.04	1.04	-0.02	1.04
																				0.00	
All Groups			1.07	1.08	1.09	1.10	1.11	1.12	1.13	1.14	1.15	1.16	1.17	1.18	1.20	1.23	1.29	1.32	1.32	-0.01	1.30

5. Appendix 1: Pricing - data collation process, assumptions and caveats

Below we list the individual goods and services that were used in the last basket of goods, developed in the Draft RPI in 2018. Each of these goods was priced and expenditure weights were developed.

The locations from which prices were collected include:

- Liquor Bond
- Foodland
- P&R Groceries
- Trading Post Newsagent
- Burnt Pine Pharmacy
- Slick and Sons (butcher and deli)
- Clothing stores Focus Fashions, Max's, Ross's, and Norfolk Emporium (school uniforms)
- Petrol and service stations Cascade Motor Repairs, Paw Paws Garage, Central Station
- Building and home goods suppliers Norfolk Island Building Supplies (NIBS), Christian Bailey's, Pete's Place (smaller appliances)
- Bakery in Foodland mall
- Norfolk Telecom
- Customer Care, NIRC
- Nadine Murray, Norfolk hospital
- Dentist
- Vet (Candice Knobbs)
- Banyan childcare
- Norfolk Island school (principal, school canteen menu)
- Hairdresser (Wilde Rose)
- Electrician, Plumber
- Home support services for the elderly
- Optometrist (John Kelly)
- Sport and recreation clubs bowls club, golf club, rugby, and netball club members

It should be noted that in some cases, we have made assumptions to determine prices that were not available, or to make prices comparable when goods were available in different quantities between 2017 and 2022.

For instance, some products were not available - black and gold rice was priced in 2017 but was not available on the island in 2022. Therefore, we imputed the difference in prices based on n the percentage change for a similar substitute product, in this case, Sun Rice. Another example was Saos biscuits not being available in 2022, and we substituted a different brand of savoury crackers. There were other examples of products not being available in the same quantity priced in 2017. For instance, the 2017 toilet paper price was based on 4 rolls; in 2022, the smallest size available was 16 rolls. We

therefore imputed the price rise based on the percentage change in paper towel prices, given that simply quartering the 2022 price (16 rolls / 4 rolls) would not have given an accurate price due to buying in bulk leading to lower prices per roll.

Where prices involved subsidies, e.g. childcare and home support, we have adopted the subsidised price (i.e. after the subsidy) as recommended by the ABS, and made reasonable assumptions regarding the proportion of people subsidised. For instance, in the case of child-care, we were informed that the majority of parents received 50% to 95% of the cost of childcare (\$78 per day pre-subsidy) back in subsidies. however, the child-minding centre could not give us more than a rough estimate due to privacy issues. Therefore, in the absence of other information, we assumed that 50% of people received a 50% subsidy and the other 50% received a 95% subsidy. Child-care costs remained well above those in 2017 (\$220/per term) even after this generous allowance of the subsidy. We assumed also that the 2017 price was subsidised and determined a price per day for comparability based on a child attending 5 days per week for a 10 week term. For medical costs, as we were informed by the hospital that all patients with Medicare cards were bulk billed, we have assumed no gaps in payments, which appears to be the same assumption made in 2017.

in some cases, Norfolk Islanders may have been able to purchase certain products more cheaply online - e.g. electrical appliances, TVs, and even groceries (via Amazon and catch.com). We have not taken this into account in this exercise because of uncertainty concerning how many consumers were accessing lower prices in this way and what the prices were in this situation. The majority of prices are on-island prices - the only exception is Triumph ladies underwear, which was not available on the island and we were informed would be purchased online. Children's clothing is also not available on the island - we priced school uniforms for children in line with the Acil Allen report.

Moreover, we only collected prices in one month, March 2022. For simplicity, we have assumed that these prices would also apply in February 2022, as the quarterly data collation is for the February quarter, then May, then August, and November from 2011 onwards. We have also disregarded the May and August 2017 data collected by Acil Allen for the earlier Draft RPI due to what appear to be data measurement issues influencing the results.

It should also be noted that for the long-term historical data series, four data sources are utilised: 1) official RPI 1991-2011; (2) Acil Allen data 2011-2017; (3) 2017-2021 - backfilled data, based on the prices collated in March 2022, smoothed and annualized over the five-year period by DPP; and March 2022 - price collation on Norfolk by DPP.

Group 1: Food and non-alcoholic drinks

Bread - white sliced Bread - wholemeal sliced Bread - 8 grain slice Cake - lamington/sponge Chelsea fruit bun Mudcake Scotch fingers - Arnott's Saos - Arnott's Cornflakes - Kellogg's Nutri Grain Weetbix - Sanitarium Muesli - Cerola Oats - uncle toby's quick pack Noodles - Maggi 2 minute range Pasta - san remo Rice long grain - sun

Rice long grain - black & gold Pork chops - loin **Topside roast** Beef mince Corned beef lamb chops - loin Cockerill frozen skinless chicken pieces - thigh Cockerill frozen skinless chicken pieces - breast Ham - Hans leg ham Bacon - deli Sausages - fresh Devon - deli sliced Trumpeter Canned salmon - Ally, pink tin Canned tuna - black and gold tin Canned smoked oysters - John West Milk - anchor full cream packet Milk UHT - anchor full cream Milk - condensed sweetened - Nestle Meadow fresh milk Butter - Anchor Camembert cheese - Kraft Cheese - Mainland range Thickened cream - Anchor Yoghurt - ski range Potatoes Onions Lettuce Tomatoes Carrots Cucumber Kumera Bananas Dried peas - Birds eye packet Frozen chips - Wattie's Frozen peas - Wattie's Canned sliced beetroot - Wattie's Canned corn - Wattie's Canned sliced mushroom - Edgell Canned fruit salad - Wattie's Canned pineapple - golden circle Dried sultanas - sanitarium Prunes - Angus Park Dried apricots - sanitarium Just juice carton Fresh Up juice Raro drink powder Coca Cola can

Cordial - Cottee range Ice Cream - Tip Top Liquorice allsorts - Pascalls range Marshmallows - Pascalls range Barley sugar - Pascall range Cherry ripe Crunchie Cadbury chocolate Eggs Margarine - meadow Lea Cooking oil - Meadow Lea Sugar - Chelsea polypak Marmalade - sweet orange Cottee Honey - Sanitarium Veaemite Mayonnaise - Praise Peanut butter - Kraft Soy Sauce - Kikkoman Tomato sauce - Wattie's tin Tea - Lanchoo bag instant coffee - Nescafe Milo Cooking stock - continental range Plain flour - white wings Plain flour - black & gold Self-raising flour - white wings Self-raising flour - black & gold Norfolk Blue - Rib fillet Norfolk Blue - Soup du Jour Barney Duffy's - Rib fillet Barney Duffy's - Soup du Jour Wood fire - Pizza - Medium Australian Chook shop - Barbequed pizza The Olive - BLT The Olive - regular flat white meat pie sausage roll roll chicken with salad filling School canteen - hotdog School canteen - toastie - two fillings

Group 2: alcohol and tobacco

Toohey's Draught cans Victoria Bitter cans Hahn Premium Light bottles Houghton's White Burgundy Cask wine - Stanley Mozelle/Riesling Black Douglas Whiskey Bundaberg Rum Jim Beam white label St Agnes Brandy Cigarettes - Benson and hedges 200/25's

Group 3: Clothing

Bisley dress slacks Bisley long sleeve business shirt Bisley cotton work trousers Bisley cotton work shorts Bisley canvas work shorts Bisley short sleeve cotton work shirt Bisley long sleeve cotton work shirt Label One polo shirt Huski shorts range Hole proof casual socks Bonds athletic singlet Hole proof hero hipster underwear Woolmark classic cardigan New cover pants Gerry Webber t shirt Gerry Webber jeans Triumph support bra Triumph Hikini Norfolk Island Central School - navy blue polo Norfolk Island Central School - Sports polo Norfolk Island Central School - Boys grey shorts Norfolk Island Central School - Girls navy shorts Norfolk Island Central School - Blacks sports shorts Norfolk Island Central School - Track pants Norfolk Island Central School - Fleecy Jacket Nike air Pegasus men's senior Redback steel cap bobcat boots Reiker black leather lace-up Nike air Pegasus women's senior Reiker ladies court Nike air Pegasus juniors

Group 4: Transport

Petrol Petrol Servicing of Vehicle - Labour Vehicle Repair - Labour Lubricating Oil, Castrol XL Tubeless Tyre, Dunlop - 175/70R13 Battery, NS40Z Driver's License

Registration of Motor Car Group 5: Communications

Stamps Local Stamps Australia Stamps New Zealand Telephone Rental Norfolk internet service Overseas calls to Australia

Group 6: Housing and household utilities

Rent Electricity

Group 7: Household maintenance and contents

Double Bed Mattress Bath Towel Washing Machine 750 - EV004 Chest Freezer, Westinghouse EV 301, 150 lt. Refrigerator, EV087 Electronic Iron, Sunbeam Pro-Steam Paint - Wattyl Solargard, Gloss White Paint Brush, Craftsman, bristle 75mm Bolts, 100mm x 10mm, #ZI 037 Pliers, Stanley 250mm, Multi-Grip #SW 207A Mineral turps Araldite Knobs Spartan passage set Chux superwipes, J&J regular Laundry powder - Drive Laundry powder - Cold power Softener - Cuddly Ultra **Dishwashing liquid - Palmolive Disinfectant - Pine-O-Clean** Toilet cleaner - Harpic heavy duty Shampoo - Sunsilk, bottle Annie's: Lipstick, Innoxa, Extra Moisture Mascara, Innoxa Razor Blades, Gillette Moisturiser - Nivea Palmolive Soap - 125gm Tampon, Carefree Regular Tooth Paste, Colgate's Regular, tube **Toilet Paper - Sorbent** Baby Powder, Johnson & Johnson, Bottle Bandaid Plastic Strips, J & J. packet Facial Tissues- Kleenex

Batteries AA - Ever ready Fire starters - little lucifers Insecticides- Mortein Gladwrap Light Bulb - black & gold 14W Paper Towel - Handee Child Minding, Banyan Park Hair cut - men Hair cut - men Hair cut - women Shampoo and Set Permanent Wave, short hair Plumbing- Norfolk Plumbing & Gas Electrical - Middlegate Household Help (Care Norfolk) Lawn Mowing

Group 8: Health

General Practitioner - basic consultation Specialist visit (Ophthalmologist) **Public Ward Charges** Optometrist - John Kelly Optometrist, Initial Consultation Dental Charges - basic consultation Panadol Tablets Preventative (Becotide) Inhaler, 100 microgram Cough Mixture - Benadryl Vitamin Tablets - Pluravit Multi **Contraceptive Pills** Bandaids - Elastoplast Amoxil Capsules, 250mg Amoxil Suspension, 125 mg Lasix Tabs **Tenormin Tabs** Ventolin Inhaler, 100 microgram

Group 9: Recreation and education

Television - 46 inch Samsung LED Blue-ray player - LG Apple iPod shuffle TV repair Exercise book - GNS 64 page Exercise book - GNS 48 page Kindergarten - Year 2 workbook Year 3 - Year 4 workbook Year 5 - Year 6 workbook New Idea magazine Women's Day magazine Newspaper - local Sydney Morning Herald Golf ball - top flight XL Junior rugby league registration fee Junior netball registration fee Bowls club annual subscription Cheryl Tennis club annual subscription Golf Club annual subscription Golf club green fees Dog food - chum Cat food - Whiskas Veterinary service - basic consult Annual show admission Air New Zealand - Sydney resident return airfare weighted average for quarter Air New Zealand - Auckland resident return airfare weighted average for quarter

Group 10: Insurances

Household insurance Content insurance Compulsory third party insurance Comprehensive insurance Norfolk Island healthcare insurance